



coastal programs division fy99 annual operating plan

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U.S. DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration • National Ocean Service • Office of Ocean and Coastal Resource Management



TO: The Coastal and Ocean Management Community

FROM: Joseph A. Uravitch, AICP
Chief, Coastal Programs Division

SUBJECT: Priorities for the National Office of the Coastal Management Program

November 4, 1998

The Coastal Programs Division (CPD) is the federal office of the Coastal Zone Management (CZM) Program. We implement the national dimension of the coastal management program, support the national system of state, territorial, and commonwealth CZM programs managing coastal resources, and provide policy and program support on coastal management issues to the National Oceanic and Atmospheric Administration (NOAA) and its components. **This document summarizes the major tasks we will undertake at the federal level in Fiscal Year 1999 (FY99) to “preserve, protect, develop, and where possible, to restore and enhance the resources of the nation’s coastal zone.”**

Our actions for FY99 are shaped by three considerations:

- *First, we are committed to improving support of our state, territorial, and commonwealth partners as identified during my discussions with program managers during 1998¹. About 73% of CPD staff time in FY99 will be devoted to “state-specific” support. The remaining will be devoted to other Office of Ocean and Coastal Resource Management (OCRM), National Ocean Service (NOS), National Oceanic and Atmospheric Administration (NOAA), and national policy priorities;*
- *Second, we are committed to supporting the goals and cooperative activities of the revitalized NOS² and OCRM’s new Operating Council; and*
- *Third, we are constrained by the likelihood of level or reduced funding for CPD’s federal operating costs this year. Out of necessity rather than choice we will perform more Washington D.C.-based improvement activities this year. We will be unable to improve our field-based services through increased travel, workshops, and other state-based activities as requested by our management partners at this time. Existing CPD staff vacancies in coastal hazards, habitat and CPD regions will be filled to the extent feasible under the budget, but we anticipate some service reductions at least in the near term, and probably throughout FY99.*

Actions in this Annual Operating Plan (Plan) reflect the coastal issues defined in *Sustaining America’s Coastal Communities and Resources: A Strategic Framework for the Coastal Zone Management Program*³ and the strategic plans of OCRM and NOS (see Appendix 1 for a comparison). As of November 1, 1998, CPD will undertake approximately 50 projects

¹ See *A Report to State and Territorial Coastal Program Managers from the National Coastal Program Office Concerning Our Discussions About Communications and Support*. CPD, August 1998. Hereafter referred to as “states”

² See NOS homepage at <http://newnos.nos.noaa.gov/>

³ CPD and state, territorial, and commonwealth programs, September 1997



in addition to providing technical, advocacy, administrative, and policy support to 34 state, commonwealth, and territorial CZM programs. A complete project list is provided as Appendix 2.

Primary activities and projects in support of the **NATIONAL SYSTEM FOR COASTAL ZONE MANAGEMENT** include reauthorizing the Coastal Zone Management Act (CZMA), conduct of the NOS National Dialogue on Coastal Futures 2025, publishing revised Federal Consistency regulations, and supporting our state, commonwealth, and territorial partners. Given our budgetary restrictions we will use the travel resources we have judiciously to visit as many programs as possible, but primary communication and service improvements will be through materials production, telephone, fax, email, and website.

Our **SUSTAINABLE COASTAL ECOSYSTEMS** work will focus on implementation of the President's Clean Water Action Plan, including implementation of the Coastal Nonpoint Pollution Control Program, NOS synergy projects for nutrients and habitat, participation in the Coral Reef Initiative, coordination with National Marine Fisheries Service's Essential Fish Habitat Program, and development of cooperative procedures for habitat restoration with the new NOS Office of Response and Restoration. A new activity for FY99 may be the processing of one or more applications for Federal Ocean Thermal Energy Conversion plant licenses in the Pacific and Caribbean islands.

CPD's **SUSTAINABLE COASTAL COMMUNITIES** efforts will focus on existing commitments to interagency brownfields efforts, a report and evaluation of the success of our September 1998 pilot sustainable community workshop, and participation in selective local or regional projects where direct CPD participation is important to the outcome. In addition we will increase our dredging-related activities in response to state requests, in support of the new NOS dredging focus, and because increasing dredging policy activity at the federal interagency level.

Highlights of our efforts to **IMPROVE GOVERNMENT EFFICIENCY** will include first-year implementation of the grants portion of the Internet-based Coastal and Marine Management Information System (CAMMP), use of improved section 306A federal financial assistance guidance that reduces the number of state co-operative agreement amendment submittals, publication of effectiveness study and performance measure reports, and expanded use of computer system applications.

This Plan will be amended during the year to reflect revised priorities, additional or reduced resources, and new activities. We should be a stronger, more supportive organization, ready to move forward after CZMA reauthorization by this time next year through implementation of this plan. We look forward to working with you in managing the nation's coastal resources.





CPD's staff and budget resources will be reduced in FY99. Therefore, staff will be reassigned to the highest priority projects and the Division will continue to pursue external funding and staff to improve its capabilities.

budget... A final allowance for **operations** is not available as of the printing of this document. However, CPD's budget will likely be reduced below the \$2,188,000 level of FY98⁴ to support other CZMA-related federal expenses. In addition, a mandatory FY99 federal pay raise will further decrease CPD's discretionary non-salary funds to approximately \$123,600. This is \$114,800 below the already minimal FY1998 level of \$238,400 for discretionary purposes.

Funds available for travel by CPD staff to states, commonwealths, and territories⁵ and for other purposes will be reduced by 54% (from \$192,100 in FY98 to \$88,600 in FY99), as shown in Figure 1. The highest travel priority is to regional, multi-state meetings that will enable CPD staff to

meet with state managers at least once this year, in addition to the annual spring meeting in Washington, D.C. CPD staff may not participate in FY99 site visits for the evaluation of the Florida, Guam, Oregon, Virginia, and Wisconsin CZM Programs unless held in conjunction with other meetings before or after the site visit. A small contingency reserve will be maintained.

No funds will be available for invitational travel except when funds are available to CPD from an external source. \$10,000 has been budgeted tentatively for support of partnership projects and workshops. The majority of CPD support will continue to be in the form of staff participation. Publications will be primarily in electronic or photocopy form. Printing of documents will be limited to required Federal Register Notices and a few high priority items. A small amount has been set aside for necessary equipment replacement and supplies.

staff... CPD is likely to have fewer staff in FY99 than in FY98. One person will be reassigned from CPD to the OCRM Director's Office to support the new OCRM Information

CPD's FEDERAL FUNDING FOR COASTAL MANAGEMENT (\$ thousands)

COST⁶ estimated pending NOAA / NOS appropriations	FY99 PLAN	FY98 ESTIMATE
CPD FEDERAL FUNDING FOR NATIONAL PROGRAM		
Salaries / benefits	2,064.4	1,957.4
Travel (including regional meeting contracts)	88.6	92.1
Printing / Federal Register	15.0	15.2
Equipment / supplies	10.0	9.0
Projects / workshops	10.0	14.3
Subtotal (CPD costs)	2,188.0	2,188.0
CPD FEDERAL FUNDING FOR STATE PROGRAMS (FY99 awaiting NOAA budget allowances)		
Program Administration (306 / 309)	52.7	49.7
Coastal Nonpoint (6217)	2.0	2.0 ⁸
Clean Water Action Plan (309)	1.0	0
Clean Water Action Plan (6217)	2.0	0
Subtotal (states)	57.7	51.7
Total	59.888	53.888

Figure 1

4 Out of an appropriation of \$4,500,000 for federal CZM and Estuarine Reserve activities

5 Hereafter referred to as "states"

6 Excludes costs centralized in the OCRM Director's Office, such as information management support

7 CPD state support is provided by regional staff and through specific issue-related projects, Federal Consistency, and Program Operations Team support of grant and program change processing and outreach

8 Includes \$1M transfer from EPA



Management staff. However, we anticipate improved information management support by the OCRM team, particularly in the design and updating of web pages. A member of the NOS External Affairs Staff has been assigned to CPD to support CZMA reauthorization and the Coastal Futures 2025 NOS National Dialogue.

By far the largest portion of CPD's staff time will be devoted to supporting CZM program implementation by our state partners. As shown in Figure 2, approximately 73% of CPD staff time⁷, is in direct state support, or participation in projects to improve support of the states. CPD's 16 regional staff primarily provide advocacy and policy services, technical assistance, and grant related support for 34 state programs. Vacancies in the Northeast (1), Pacific (1), and Southern/Caribbean (2) regions will reduce service levels until staff can be replaced. Recruitment is in progress to fill one vacancy each in the Pacific and Southern/Caribbean regions. Regional managers will continue to maintain state liaison responsibilities usually performed by their program specialists, decreasing their availability for regional, multi-state, state policy level work.

Regional staff will be supplemented by the part-time assignment of Program Operations Team and Coastal Issues Team staff.

CPD ORGANIZATION

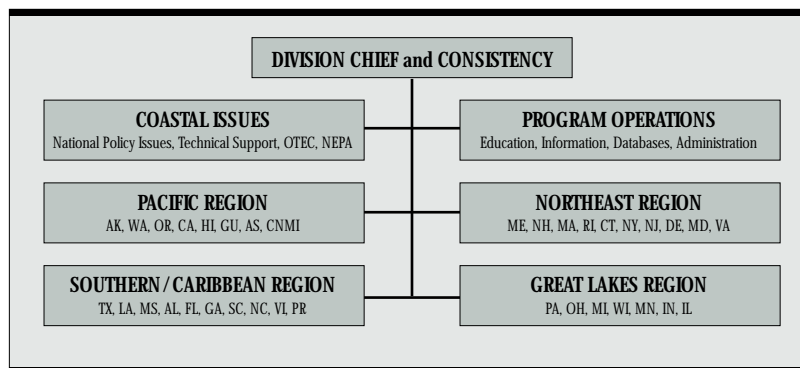


Figure 2

CPD STAFF by FUNCTION in FY99

UNIT	STATE SUPPORT		FEDERAL SUPPORT		TOTAL (vacant) #
	#	%	#	%	
Chief	.5	.50	.5	.50	1
Consistency	.7	70	.3	3	1
Regions	13	81	3	19	16 (2)
Issues	3.8	76	1.2	24	5 (2)
Operations	2.3	46	2.7	54	5 (1)
Total	20.3	73	7.7	27	28-33

Figure 3

The Coastal Issues Team will operate at a reduced level pending a decision and funding to replace CPD's hazards and habitat specialists. State managers will be consulted early in the year to assist CPD in defining capabilities needed to meet state and federal habitat and hazard support requirements.

CPD's Coastal Hazard and Habitat Support will be reduced pending either replacement of coastal hazards and coastal habitat specialists through additional funding, federal agency details or Intergovernmental Personnel Act support from state agencies or academia.

The Program Operations Team will both gain and lose staff. CPD's systems analyst has been assigned to the new OCRM Information Management staff. But, we anticipate improved information management support by OCRM, particularly in the design and updating of web

⁸ Also assigned in FY99 to one state in the Great Lakes Region



pages. The Operations Team gains an information specialist⁸ tasked with improving production and transmittal of products and information.

CPD will be unable to meet the three member information, education and outreach staff recommendation of the NOS / OCRM Education and Outreach Focus Group. These

requirements will be met partially through the Program Operations Team's new information specialist and education support for our commitments under the Clean Water Action Plan through a part-time Southeast/Caribbean Regional CZM specialist assignment. Most education and outreach functions once performed by OCRM's former Policy Coordination Division for the CZM Program will not be supported at this time.



Achieving the national objectives mandated by the Coastal Zone Management Act (CZMA) is dependent upon a strong partnership between the federal program and state coastal management programs. This partnership is the basis of the national system for the management of America's coastal and ocean resources, and provides a proven basis for protecting, restoring, and developing the nation's important and diverse coastal communities and resources.

As of October 1998, the system includes 32 federally approved state, territorial, and commonwealth coastal management programs, two state authorized regional commissions, and a national office. Two additional state programs are in development. Federal approval of Minnesota's coastal program is planned for early FY99.

Coastal management is an ongoing process that must be strengthened and improved constantly to meet the increasingly complex and difficult challenges to the protection and conservation of our nation's coastal resources and communities. The system's effectiveness is dependent upon maintaining existing elements, anticipating

new requirements, and preparing to meet new challenges. To meet these needs, this year's work program will focus on ensuring basic support for state program implementation, reauthorization of the CZMA, adding additional states to the system, and developing a vision for the future of the nation's coasts and oceans.

NATIONAL SYSTEM for COASTAL MANAGEMENT (as of 12/98)

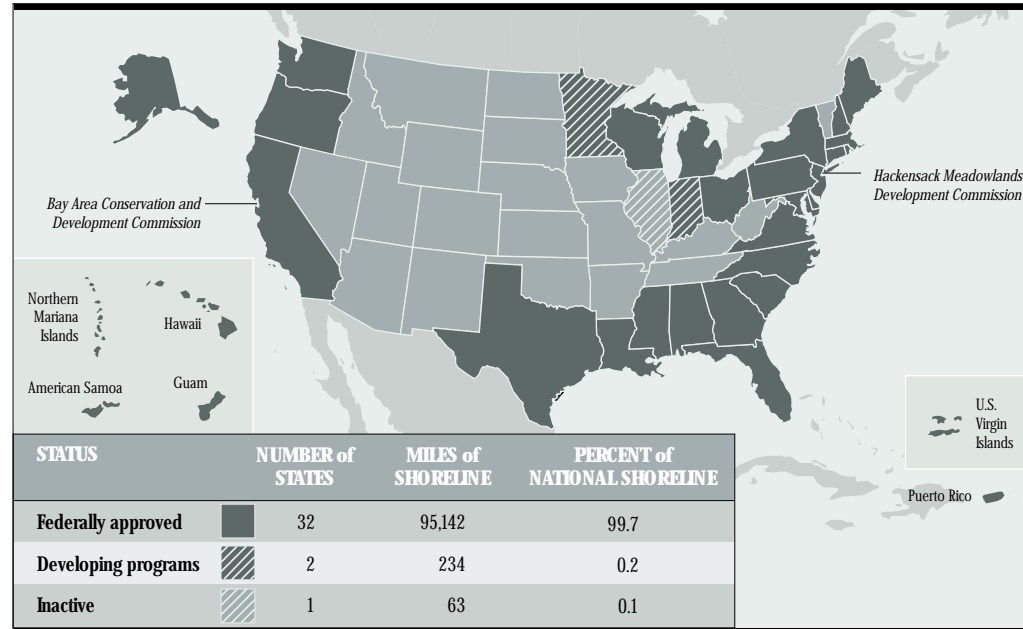


Figure 4

As noted in the Resources section of this plan, approximately 73% of CPD staff time will be spent supporting CZM program implementation by its state partners (see Figure 3). CPD's 16 regional staff will be devoted primarily to providing advocacy and policy services, technical assistance, and cooperative agreement-related support for 34 programs. Considerable Great Lakes Regional staff time will be devoted to supporting coastal program development by Indiana and first-year implementation by Minnesota.

Thirty-four new cooperative agreements totaling approximately \$58 million will be awarded for the administration of state CZM programs, their Coastal Nonpoint Source



components, or new CZM program development. In addition, CPD will review performance reports and process grant amendments for approximately 70 continuing grants.

CPD regional staff, in conjunction with the Federal Consistency Coordinator, expect to formally incorporate a larger number of program changes to state coastal programs in FY99 than in FY98 as states include applicable portions of their Coastal Nonpoint Program. This means a significant updating of the national coastal policy base (as reflected by individual state coastal policies) with which federal agencies must be consistent. OCRM approval is critical because Federal Consistency applies only to those policies which are formally approved for incorporation by OCRM.

The future of the coasts and coastal management is a major area of endeavor by the CPD Chief and staff this year. CPD is coordinating NOAA work on reauthorization of the Coastal Zone Management Act (CZMA) including development of an Administration reauthorization bill and coordination of this task with NOAA, federal agencies, state partners, and other stakeholders. A revised CZMA will identify new CZM and Estuarine Reserve program directions, correct deficiencies, and authorize funding beyond September 1999. In addition, CPD has the lead in OCRM for support of the National Ocean Service's National Dialogue on Coastal Futures 2025. The first in the NOS national dialogue series, this project supports the broad coastal community in the development of a vision for the nation's coastal and ocean waters and its people for the year 2025. CPD also will develop of a five-year implementation plan for the federal component of the coastal management program.

CPD will continue its ongoing efforts to implement and enhance the Federal Consistency provisions of the CZMA. CPD will respond to public comments and publish final Federal Consistency regulations in 1999. The revised regulations will clarify the scope and obligations

of the Federal Consistency provisions in order to enhance federal and state coordination and compliance with national coastal policy and reduce conflicts. Revised regulations will be printed in the Federal Register and posted on the Internet. CPD's Federal Consistency Coordinator and regional staff will continue to provide technical assistance to states and federal agencies related to their roles and responsibilities to ensure consistent and effective implementation of the Federal Consistency provisions. Support will include day-to-day assistance, information documents, informal mediation services, and workshops. Work outside of Washington, D.C. is contingent upon the availability of resources.

CPD also will be active in the design and implementation of several NOS "synergy" projects to increase partnerships across NOS programs. Individual projects are identified in the ecosystems, communities, and governmental efficiency sections of this plan. In addition, CPD staff will focus efforts on strengthening the linkage between the CZM and National Estuarine Research Reserve Programs. CPD will explore opportunities for joint habitat, community and education projects between the CZM and Estuarine Reserve Systems as part of the OCRM Operating Council.



CPD's ecosystem work will focus primarily on interoffice and interagency initiatives that can strengthen state partner capabilities in wetland protection and restoration, water quality, and ways to better manage cumulative and secondary impacts of coastal development. CPD will reexamine its role in habitat issues in conjunction with the hiring of replacement staff with habitat experience.

CPD will serve as the OCRM lead on the Coral Reef Initiative established by the recent Presidential Executive Order on Coral Reefs and participate in interagency working groups. CPD will seek to ensure that state CZM program needs are adequately addressed in overall NOS, NOAA and other federal agency efforts to protect and restore coral reefs. In addition CPD will track the Essential Fish Habitat (EFH) Program actions, comment on guidance, and the provision of information to our state and territorial partners. CPD's objective will be to ensure good communication between CZM programs and NOAA's National Marine Fisheries Service to maximize the benefits to both programs.

Assuming final approval of funding CPD will manage a joint project with the new NOS National Centers for Coastal Ocean Science funded by the NOAA Environmental Services Data and Information Management (ESDIM) to develop a Unified Internet Access to Benthic Habitat, Shoreline, and Coastal Watershed Data for the Caribbean Region. The result will be a database useful to Puerto Rico and the U.S. Virgin Islands in the management of their ecosystem.

CPD will work with the new NOS Office of Restoration and Response (OR&R) to strengthen the link between federal restoration efforts and state CZM programs. This initiative will clarify the conditions under which states can develop pro actively the regional restoration plans needed to mobilize NOS' restoration capabilities to restore coastal habitat. OR&R will provide

technical advice in the development of these plans. We anticipate joint guidance to be available for the FY99 CZM grant cycle.

Implementation of the President's Clean Water Action Plan (CWAP) will continue to require considerable amount of CPD's management and staff time. CPD will continue to co-chair the Coastal Protection and Polluted Runoff Implementation Team with the Environmental Protection Agency (EPA), coordinate NOAA CWAP participation, support NOAA's Federal Interagency Steering Committee member, and participate in a number of project work groups. Our objectives are to promote the capabilities of and to obtain technical and financial support for state CZM programs in the overall effort to restore and maintain coastal water quality.

Work on the Coastal Nonpoint Program (CNP) will move from the program development and review phase to a longer term implementation phase for most states and CPD. In addition, reauthorization of the CZMA will provide opportunities to clarify the role of the CNP and the state CZM programs as part of the broader goals of the CZMA.

Completion of state CNP program development involves several tasks. CPD staff will review conditions on approved state programs in light of the revised administrative guidance. This includes removing conditions, where appropriate, identifying additional information required to meet conditions, and monitoring and tracking conditions. CPD staff will provide technical assistance to states in meeting remaining CNP requirements. In-state and regional CPD support will be provided to the extent that travel funds are available. CPD will work with the newly approved state CZM programs of Texas, Ohio, Georgia, and Minnesota to assist them in development of their CNP programs.



CNP program tracking and monitoring information will be made available over the Internet as CPD makes the CNP database fully operational and revises the database to incorporate changes in conditions. CPD will work in cooperation OCRM's evaluation staff, EPA, the states, and interested parties to develop a process for the evaluation of coastal nonpoint programs.

CPD will participate in a number of CNP support projects. CPD is part of the NOS Nutrient Synergy Project team developing a comprehensive NOS capability to address problems associated with excess nutrients. This project seeks to bring the research, monitoring, assessment, management, information, and education capabilities of NOS to bear on pfiesteria and other excess nutrient-related issues.

With departure of OCRM's Science Coordinator, CPD will assume the position of principle investigator and fiscal controller of the Southeast Regional Best Management Practices (BMP) Project, a state-federal CZM and estuarine reserve cooperative project funded by the Coastal Services Center (CSC).

After several years of dormancy, interest has resumed in the construction of Ocean Thermal Energy Conversion (OTEC) electric power generation plants. CPD maintains the sole capability in NOAA for performing the licensing functions of this former OCRM Division. As a result, CPD staff will conduct preapplication consultations, as required, with two potential applicants for a commercial OTEC federal license. Applications may be proposed for the construction of plants in Guam (Sea Solar Power, Inc) and Puerto Rico (The Ocean Thermal Energy Company, LLC). Activation of either or both of these requests will reduce the availability of CPD staff for support of CNP, habitat, and other NEPA activities.



CPD's coastal communities work will focus primarily on four issues: dredging, waterfront community planning and revitalization, brownfields, and hazards. The majority of FY99 Sustainable Community activities focus on one Strategic Framework goal – to “*Sustain, develop, and restore the economic vitality of ports, harbors, marinas and urban waterfronts*”.

CPD's increased work on dredging issues is the result of the findings of its 1998 survey of program managers, continuing increases in federal interagency dredging activities, and selection of dredging as an NOS focus issue.

CPD has the lead for cross-office development of the NOS Dredging Synergy Project. This project will build a coordinated NOS approach to dredging and dredged material disposal activities, capitalizing on the NOAA natural resources trusteeship and coastal stewardship roles, and expertise in coastal and ocean management and science.

CPD will continue its service as the NOS representative on the federal interagency National Dredging Team to ensure that the goals of the CZMA are advanced and that state issues are represented. CPD and its federal agency partners are sponsoring a national dredging workshop in New Orleans, Louisiana, in January 1999, to improve coordination and understanding of federal dredging activities and state CZM programs. We also will continue selective participation on regional dredging teams where a CPD presence can provide support for effective participation by our state partners.

Our community revitalization and brownfields work will focus on meeting commitments made in 1998, including participation on the intra-NOAA and federal interagency brownfields working groups. CPD and NOAA's Office of Sustainable Development and Intergovernmental

Affairs (OSDIA) will support Brownfields Showcase Community efforts through sponsoring community workshops in Providence, Rhode Island, Baltimore, Maryland, and Stamford, Connecticut. The redevelopment of coastal brownfield sites provides the opportunity to not only revitalize community waterfronts, but also to channel growth away from more ecologically productive areas.

CPD will continue work with OSDIA, the CSC, and other partners to complete a report on the September 1998 Traverse City, Michigan, Sustainable Community Pilot Project. Planning for future growth management workshops will continue based on an assessment of the Michigan experience, but our ability to respond to requests for additional workshops elsewhere this year is contingent upon the identification of financial support.

CPD staff will continue direct participation in two regional planning efforts, New Jersey's Hackensack Meadowlands Special Area Management Plan and the Mississippi Gulf Coast Comprehensive Plan.

In addition to access work on associated with sustainable community and brownfields projects, CPD's public access work will include the writing of the access section of NOAA's *State of the Coast* report, complementing the urban waterfronts and CZM modules already prepared by CPD.

CPD will reexamine its role in coastal hazards in consultation with our state partners pending the hiring of a replacement hazards coordinator. In the interim, CPD staff will focus on two projects at the start of FY99. The NOS Hazards Synergy Project, lead by OR&R, will develop an NOS all hazards emergency response plan for natural, technological, and other extreme environmental events. This plan will provide the framework for efficient and effective use



of NOS resources during and after these events, and the protocols for accessing NOS assistance. CPD also will explore ways in which hazard post-storm funding can be directed toward the clean up of coastal habitat. CPD staff also will continue participation in the intra-NOAA Natural Disaster Response Initiative that seeks to define and support broader, long-term NOAA hazards capabilities.

However, because of the loss of our hazards specialist and a lack of CPD discretionary funds, the five-year Phase I Federal Emergency Management Agency-CZM regional hazards workshop

series, suspended in 1998, will not be resumed in FY99 unless new funding can be obtained. CPD participation other than planning and project review, also will be suspended for the Phase II CSC-CPD follow-up regional hazard training initiative. CPD will work to find external funding sources to continue these activities pending availability of resources. Continuation of these series also will be the subject of consultation with state program managers.



CPD will improve government efficiency in four areas: intergovernmental coordination, the provision of financial assistance, the evaluation of program effectiveness, and communication and the transfer of information.

In addition to national, ecosystem and community efforts described earlier, CPD federal intergovernmental coordination efforts includes aquaculture. CPD will continue to serve as NOS lead on the Department of Commerce (DOC) and NOAA Aquaculture Task Force. CPD will facilitate the development of a consensus position for NOAA and DOC which will result in a policy to support environmentally safe aquaculture.

CPD will institute several changes that streamline the provision of financial assistance to states and improve customer service, while maintaining requisite federal and state accountability.

Perhaps the most far reaching change at the state and federal levels is first-year implementation of the Grant Application and Reporting System component of the Coastal and Marine Management Program Information System (CAMMP). CAMMP will allow states to prepare grant applications and NOAA to review these applications over the Internet. In addition, this system will provide a standard and centralized system to capture and make available to the programs and public significant coastal project information on a national and state basis. Information will be readily available concerning the number and nature of CZM-funded projects for the first time in the history of the CZM program. Information about FY98 funded projects, being implemented by the states in FY99, will be available by mid-year. Complete information about projects proposed by the states in applications for FY99 funds will become available once a new award is approved by NOAA and accepted by a state.

Two new procedures will be implemented to reduce the number of and improve the processing of amendments to state CZM program co-operative agreements. First, CPD will complete and publish revised guidance for CZMA section 306A projects⁹ in time for FY99 grant awards. These guidelines will transfer from NOAA to the states the requirement to review and retain all required 306A documentation except title opinions and an expanded 306A check-list. Authority to approve 306A projects has been delegated by the NOAA Grants Management Division (GMD) to the CPD Division Chief. This action, developed in consultation with the Department of Commerce Office of General Council and GMD, will significantly reduce the need to submit co-operative agreement amendments to NOAA. This will save time and money at the state and federal level and allow coastal community 306A projects to proceed sooner.

Second, CPD will fully implement new grant amendment procedures with NOAA's GMD. CPD has established centralized management and tracking of grant amendments by its Program Operations Team. The Division has begun weekly status meetings with a GMD representative located within CPD offices once a week for technical assistance. State grant amendment applications are monitored by CPD and GMD using a joint tracking system. GMD has committed to a 30-day turnaround time for grant amendments.

CPD will continue to enhance its capacity to evaluate the effectiveness of the CZM program to meet the objectives of the Government Performance and Results Act and to provide information and technical assistance to help states meet similar state requirements. In order to better communicate the successes and address the weaknesses of the National CZM Program as well as to develop performance measures, CPD will publish print and electronic

⁹ 306A projects include preservation or restoration of specifically designated areas; redevelopment of deteriorating and underutilized waterfronts and ports; public access; and development of a coordinated state process to regulate and permit aquaculture



versions of reports on the National Effectiveness Study's five-issue areas. This study provides an objective evaluation of the national CZM program's effectiveness based on the best available "performance or outcome" information. It also contains recommendations to improve NOAA monitoring and data collection in support of effectiveness measurement.

At the state level, CPD will work with the Florida Coastal Program and the NOS Special Projects Office (SPO) to complete and publish a report documenting the outcome of the 1998 Florida Performance Measure Pilot Project. This project focused on establishing cost effective performance measures for state program effectiveness in waterfront revitalization. In addition, CPD will complete its national review of existing state performance measures and compile and publish a summary of findings concerning these measures.

CPD will expend considerable effort to improve internal communication, information management and external information transfer. The Division will develop a communication plan, participate on the NOS synergy team working to improve communications and coordination throughout NOS, and provide increased staff attention to the production of information products.

CPD staff also will develop a number of tools to improve information management and delivery. In addition to the state coastal project information that will become available via the CAMMP Information System, CPD also will improve its coastal issues information transfer by developing and maintaining regularly updated website information on CZMA reauthorization issues, Federal Consistency issues, the Coastal Nonpoint Program, dredging, community revitalization, and other priority coastal issue areas, subject to the availability of CPD and OCRM staff time.

CPD staff will work with OCRM's new Information Management staff to develop and maintain a listing of CZM federal and state coastal issue specialists for coastal hazards

mitigation, habitat protection and restoration, communities, federal consistency, access and other coastal issues.

CPD will work with other NOS offices to improve the provision of NOS services. In addition to the joint restoration initiative with the NOS Office of Restoration and Response, CPD will coordinate the availability of NOS photogrammetric services. The intent is to address state CZM program requirements for remotely sensed information by identifying specific state needs, and working with NOS Photogrammetry Office to best incorporate state CZM flight and equipment needs into future missions to the greatest extent possible. CPD also will participate in the NOS Spatial Data Infrastructure Enhancement Synergy Project that will improve access to NOS' spatial data holdings.

Finally, CPD will initiate its CZM GIS Initiative to develop nationally consistent CZM Program-unique data layers working in cooperation with other NOS offices. This is the first year of a multi-year project, building upon existing state and other data sources. Phase I will consist of developing national layers for CZM boundaries and CNP boundaries. Other information such as hazards setbacks, Special Area Management Plans, Areas of Particular Concern, public access locations, 306A project sites, and other subjects unique to the CZM Program will be developed in Phase II. This project will be linked with NOS' Spatial Data, National Data Support for Coastal Marine GIS, and Shoreline Digital Data synergy projects.



CPD's **FY99 tasks** capitalize on available resources. While the projected operating funds will constrain our ability to provide the in-state support our state partners expect and we wish to provide, we will use this this year to:

- *continue to improve the basic national foundation for coastal management;*
- *support our state, commonwealth, and territorial partners; and*
- *improve our ability to support national policy and program goals.*

The end of FY99 will see us a strong Division ready to move forward with our state partners to implement a reauthorized Coastal Zone Management Act.

**COMPARISON of CZM, OCRM, and NOS STRATEGIC PLAN GOALS**

CZM	OCR	NOS
Sustainable Coastal Ecosystems and Government Efficiency	Coastal and Ocean Ecosystems	Habitat
Sustainable Coastal Communities and Government Efficiency	Coastal and Ocean Communities	Natural Hazards Coastal and Ocean Communities Navigation
Government Efficiency and staffing, organization, diversity, training, service delivery, etc., that are not included in the CZM Strategic Frame-work which applies to both the federal and state CZM programs. CPD uses the OCR and NOS goals for these purposes	OCR Infrastructure	Organization and Culture

Appendix 1



MAJOR PROJECTS AND ACTIVITIES IN FY99

THE NATIONAL SYSTEM

Future of the Program

- Reauthorization of Coastal Zone Management Act
- NOS National Dialogue: Coastal Futures 2025 – develop 5-year plan
- CPD 5-year Implementation Plan

System Completion and Implementation

- Support CZM Program implementation by 32 state, commonwealth, and territorial program partners
- CAMMP national/state CZM projects report for fy98
- Support for developing CZM programs (MN, IN)
- Process legal changes to approved state CZM programs
- Strengthen CZM – National Estuarine Research Reserve cooperation

Federal Consistency

- Provide Federal Consistency support to states and federal agencies
- Complete revised Federal Consistency regulations

SUSTAINABLE COASTAL ECOSYSTEMS

Habitat

- NOS Habitat Synergy Project
- U.S. Coral Reef Initiative – CZMP participation
- CZM - OR&R Restoration Initiative
- Essential Fish Habitat monitoring and support
- ESDIM Caribbean Unified Internet Access Database
- OTEC consultation with potential licensees (GU, PR)

Water Quality Component of Habitat

- Clean Water Action Plan – participate in workgroups and chair teams
- CNP application of administrative changes
- CNP evaluation process development
- New CNP development (TX, GA, OH, MN)
- Publish and update CNP status database, incorporate revised conditions
- NOS Nutrient Synergy Project
- Southeast Best Management Practices Project
- Congressional Report on Coastal Nonpoint Programs

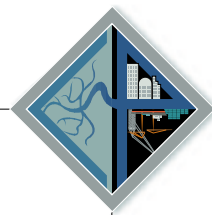
SUSTAINABLE COASTAL COMMUNITIES

Brownfields / Communities / Public Access •

- Round #1 Brownfields Showcase Community Project – support workshops in RI, MD, CT
- Complete Traverse City Sustainable Community Workshop
- Support Hackensack Meadowlands SAMP (NJ)
- Support Mississippi Gulf Coast Comprehensive Plan
- NOAA State of the Coast Public Access Module work
- Hazards, SAMPS, Facility Siting, and Public Access reports

Dredging

- NOS Dredging Synergy Project
- National Dredging Team participation
- Regional dredging teams (as appropriate)
- National Dredging Workshop
- Beach nourishment policy analysis

***Hazards***

- NOS Hazards Synergy Project (regional response)
- NDRI Planning (FY2000 budget)
- Review Federal policies for support of natural resources cleanup required as result of natural disasters

IMPROVE GOVERNMENT EFFICIENCY***Policy and Procedure Issues***

- Complete and publish revised 306A guidance
- Department of Commerce aquaculture initiative

Data Management and Availability

- CAMMP/GARS implementation and completion
- NOS Spatial Data Analysis Synergy Project
- Improved Photogrammetry services coordination
- CZM GIS data layer development
- Complete controlled files for CZM on LNP

CZM and CPD Communication

- Prepare CZM communication plan
- CPD information plan
- Develop template for and establish coastal issue networks (directories)
- Improve CPD website

Performance Measures

- Document National Effectiveness Study (6 publications)
- Document Florida Pilot Project completion
- Report on existing state CZM performance measures

Appendix 2



CALENDAR of MAJOR COASTAL MANAGEMENT PROGRAM-RELATED EVENTS

1st QUARTER

<i>?</i>	State funding allocations — dependent upon date of appropriations
<i>6-8 Oct 98</i>	Great Lakes Regional Meeting, Sauatuck, MI
<i>14-16 Oct 98</i>	Southern and Caribbean Regional Meeting, St. Thomas, USVI
<i>19 Oct 98</i>	Non-federal parties meeting on CZMA reauthorization
<i>23 Oct 98</i>	Meeting on the National Dialogue: Coastal Futures 2025, Silver Spring, MD
<i>12-13 Nov 98</i>	Federal Clean Water Action Plan Retreat, Shepardstown, WV
<i>6-8 Dec 98</i>	Coastal States Organization Membership Meeting, San Juan, PR

2nd QUARTER

<i>11 Jan 99</i>	CPD 1st Quarter Review
<i>21-23 Jan 99</i>	National Dredging Workshop, New Orleans, LA
<i>25-28 Jan 99</i>	Pacific Islands Annual Meeting, Guam
<i>28 Feb 99</i>	CAMMP Grant Application and Reporting System scheduled to go online
<i>12 Mar 99</i>	First draft Cooperative Agreement applications due to CPD for states with 1 July start dates
<i>22-25 Mar 99</i>	Annual OCRM Programs Meeting, Washington, DC

3rd QUARTER

<i>5-7 Apr 99</i>	CSC Coastal Geotools Conference, Charleston, SC
<i>12 Apr 99</i>	CPD 2nd Quarter Review
<i>16 Apr 99</i>	Final Cooperative Agreement applications due to CPD for states with 1 July start dates
<i>16 Apr 99</i>	First draft Cooperative Agreement applications due to CPD for states with 1 Oct start dates
<i>30 Apr 99</i>	Final 1 July applications due to NOAA Grants Management Division from CPD
<i>28 May 99</i>	Final Cooperative Agreement applications due to CPD for states with 1 October start dates

4th QUARTER

<i>12 Jul 99</i>	CPD 3rd Quarter Review
<i>1 Jul 99</i>	Final 1 Oct applications due to NOAA Grants Management Division from CPD
<i>24-30 Jul 99</i>	Coastal Zone '99, San Diego, CA
<i>30 Sep 99</i>	Current authorization of the Coastal Zone Management Act expires